Minnesota Sentencing Guidelines Commission

Comparison of 2015-16 Juvenile Life Sentencing Bills November 17, 2016

Issue: The Minnesota Sentencing Guidelines Commission is studying juvenile life sentencing in Minnesota in light of *Miller v. Alabama*, 567 U.S. ____, 132 S. Ct. 2455 (2012) and related cases.

Bill Comparison: Two bills responsive to *Miller* were introduced in the 2015-16 legislative session: SF 994¹ and HF 1373.² The following table summarizes and compares some of the bills' provisions:

Issue	SF 994	HF 1373
Applicability to juvenile	Applicable, if juve-	Applicable
offenders facing life	nile was certified to	
without the possibility of	adult court or an	
release (LWOR) under	extended-jurisdic-	
Minn. Stat. § <u>609.106</u>	tion juvenile (EJJ) ³	
Applicability to juvenile	Applicable, if juve-	Not applicable
offenders facing LWOR	nile was certified to	
under Minn. Stat.	adult court or an	
§ 609.3455, subd. 2	EJJ	
Procedures for	Life is mandatory ⁴ ;	After considering six listed factors &
sentencing applicable	LWOR is abolished	any other aggravating or mitigating
juvenile offenders to		circumstances bearing on offender's
imprisonment for life		culpability or rehabilitation potential,
instead of LWOR		court <i>may</i> sentence offender to life <i>if</i>
		preponderance of evidence proves
		offender's youth & rehabilitation
		potential outweighs need for LWOR

¹ For purposes of this paper, "SF 994" refers only to Article 2, <u>Senate File 994</u>, 89th Minnesota Legislature, 2nd Engrossment. The bill passed out of the Senate Judiciary Committee but was not voted on by the full Senate. Its companion bill, House File 1069, was not heard in committee.

² House File 1373, 89th Minnesota Legislature, was not heard in committee and had no Senate companion.

³ It is not apparent that SF 994 accounts for 16- & 17-year-olds who are alleged to have committed murder in the first degree. Per Minn. Stat. § <u>260B.101</u>, <u>subd. 2</u>, the district (adult) court has original and exclusive jurisdiction over such juveniles; they are neither certified to adult court nor EJJ. On the other hand, it seems unlikely that SF 994 intended to exclude 16- & 17-year-olds charged with murder in the first degree from its provisions, given the bill's failure to provide other *Miller*-related relief for those offenders.

⁴ Although SF 994, art. 2, §§ 7 & 8 establish a mandatory minimum life sentence for certain certified juveniles and EJJs, §§ 4 & 5 make all mandatory minimums optional for certified juveniles and EJJs (*see* text accompanying note 7, below). The bill does not explain how these provisions were intended to interact with each other.

Issue	SF 994	HF 1373
Minimum term to be	20 years for all	50 years for first-degree murder of a
served by juvenile	certified juveniles	justice official ⁶ ; 20 years if offender
serving a life sentence	and EJJs ⁵	was 16-17 on offense date; 15 years if
(currently 30 years)		offender was 14-15 on offense date
Retroactivity	All of the above	The above provisions are not
	provisions apply	retroactive; the resentencing process
	retroactively; the	shown below, however, appears to be
	provision shown	available to juvenile offenders already
	below, however, is	sentenced
	not retroactive	
Other provisions	For certified	A resentencing process is established
	juveniles and EJJs,	for all juvenile offenders (except those
	all mandatory	convicted of first-degree murder of a
	minimum penalties	justice official ⁶), including, apparently,
	become discre-	those sentenced to LWOR:
	tionary ⁷	Offender may petition district court
		for resentencing after serving—
		➤ 20 years (homicide, age 16-17)
		> 15 years (homicide, age 14-15), or
		10 years (nonhomicide)
		May again petition court every five
		years (three-petition maximum)
		• Court must consider 16 nonexclusive,
		listed factors
		Resentencing permitted only if
		preponderance of evidence proves
		offender is not a danger to public, has
		been rehabilitated, and has remorse

⁵ See note 3.
⁶ That is, a violation of Minn. Stat. § 609.185(a)(4).
⁷ "Notwithstanding any law to the contrary"; but see note 4 and accompanying text.